COTTONWOOD HEIGHTS CITY PLANNING COMMISSION MEETING AGENDA



June 7, 2023

Notice is hereby given that the Cottonwood Heights Planning Commission will convene on Wednesday, June 7, 2023 at Cottonwood Heights City Hall (2277 E. Bengal Blvd., Cottonwood Heights, UT 84121) for its Work Session and Business Session meetings.

- 1. Work Session **5:00 p.m.** City Council Work Room
- 2. Business Session 6:00 p.m. City Council Chambers

Both sessions will also be broadcast electronically on Zoom. For those who wish to attend virtually, please register in advance for these meetings by visiting: www.ch.utah.gov/planningcommission, and clicking on "Planning Commission Zoom Links." Alternatively, the public can also hear audio of the open portions of the meeting by connecting to the live broadcast at https://www.youtube.com/@CottonwoodHeights/streams or https://mixlr.com/chmeetings.

5.00 p.m. Work Session

1.0 Review Business Session Agenda

The Commission will review and discuss agenda items.

2.0 Additional Discussion Items

The Commission may discuss the status of pending applications and matters before the Commission, as well as new applications and matters that may be considered by the Commission in the future.

3.0 Adjourn

6:00 p.m. Business Session

1.0 Welcome and Acknowledgements

1.1 Ex parte communications or conflicts of interest to disclose

2.0 General Public Comment

This is an opportunity for individuals to make general public comments that do not relate to any projects scheduled for public hearing under the "Business Items" section of this agenda. Please see the Public Comment Policy on the reverse side of this agenda for more information.

3.0 Business Items

3.1 Project SUB-23-002

A public hearing and possible action on a subdivision amendment at 7041 S. 2700 E. The proposal seeks to adjust the property lines of two parcels, representing a change to the existing Sunburst Circle Subdivision.

4.0 Consent Agenda

- 4.1 Approval of Planning Commission Minutes from April 19, 2023
- 4.2 Approval of Planning Commission Minutes from May 3, 2023

5.0 Adjourn

Next Planning Commission Meetings: July 5, 2023 and July 19, 2023

Public Comment Policy

Verbal public comments are accepted during the public hearing components of the 6:00 p.m. Business Session (but not during the 5:00 p.m. Work Session). Please note that public hearings are an opportunity for individuals to share public comments as they see fit but are not an opportunity for "question and answer" dialogue. Questions should be directed to city staff at planning@ch.utah.gov.

Verbal comments provided during the public hearing will be limited to three minutes per individual, or five minutes per a spokesperson who has been asked by a group that is present to summarize their concerns.

Alternatively, written comments submitted to staff via email at planning@ch.utah.gov. For written comments to be entered into the record and distributed to the Planning Commission prior to the meeting, they must be submitted to staff by 12:00 p.m. MST on Tuesday, June 6, 2023, the day prior to the meeting. Comments received after this deadline will be distributed to the Planning Commission after the meeting.

Meeting Procedures

Items will generally be heard in the following order:

- 1. Commission Chair Introduces Item
- 2. Staff Presentation
- 3. Applicant Presentation (If applicable)
- 4. Commission Chair Opens Public Hearing (If item has been noticed for public hearing)
- 5. Commission Chair Closes Public Hearing
- 6. Planning Commission Deliberates
- 7. Planning Commission Motions and Votes on Item

Planning Commission applications may be tabled if: 1. Additional information is needed in order to act on the item; or 2. The Planning Commission feels there are unresolved issues that may need further attention before the Commission is ready to make a motion. No agenda item will begin after 9:00 pm without a unanimous vote of the Commission. The Commission may carry over agenda items, scheduled late in the evening and not heard, to the next regularly scheduled meeting.

Notice of Compliance with the Americans with Disabilities Act (ADA)

In compliance with the Americans with Disabilities Act, individuals needing special accommodations or assistance during this meeting shall notify the City Recorder at (801) 944-7021 at least 24 hours prior to the meeting. TDD number is (801) 270-2425 or call Relay Utah at #711.

Confirmation of Public Notice

On Friday, June 2, 2023, a copy of the foregoing notice was posted in conspicuous view in the front foyer of the Cottonwood Heights City Offices. The agenda was also posted on the City's website at www.cottonwoodheights.utah.gov and the Utah public notice website at http://pmn.utah.gov.

DATED THIS 2ND DAY OF JUNE, 2023 Attest: Paula Melgar, City Recorder

COTTONWOOD HEIGHTS CITY PLANNING COMMISSION STAFF REPORT



June 7, 2023

Summary

Project Number: SUB-23-002

Subject Properties: 7041 S. 2700 E.

7059 S. 2700 E.

Action Requested:

Amendment to Sunburst Circle Subdivision

Applicant:

Spencer Llewelyn

Recommendation:

Approve, with conditions



Subject Property Streetview

Context

Property Owner:

John Stout

Acres:

0.23

0.30

Parcel:

22-26-103-003-0000 22-26-103-047-0000

Zoning:

Single-Family Residential (R-1-8)



Subject Property Aerial

Overview

History

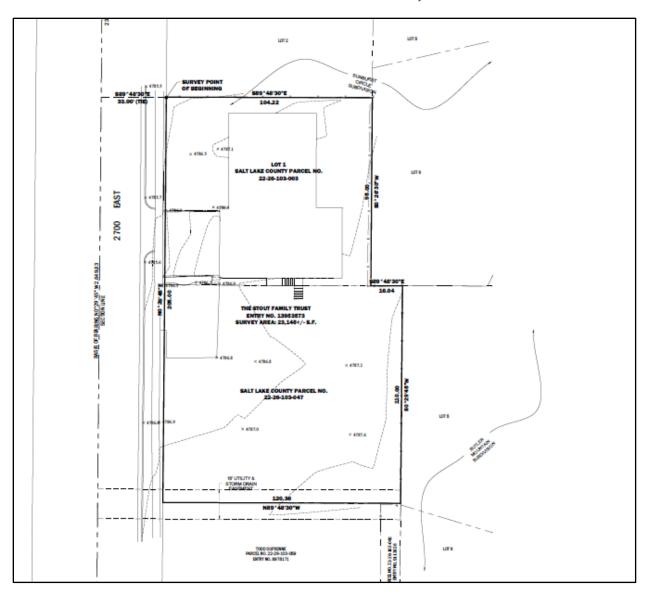
This request pertains to two parcels, both of which were originally created prior to the city's incorporation. 7041 S. 2700 E. is located within the Sunburst Circle subdivision, recorded in 1972. 7059 S. 2700 E. is not located within a recorded subdivision, though both properties are owned by the same owner, the Stout Family Trust (John Stout). 7041 S. 2700 E. contains a single-family home, built in 1973. 7059 S. 2700 E. contains a yard, a small shed, and a trellis fence.



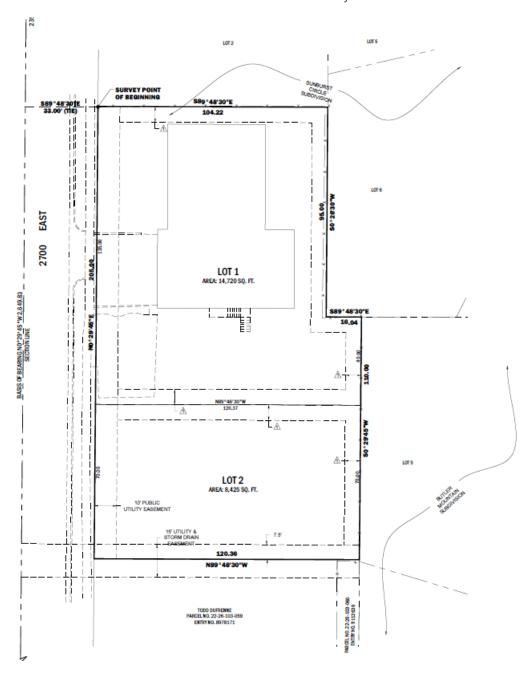
Request

The owner of both properties, John Stout, would like to construct an accessory building for his personal use. However, under the current arrangement of the two parcels, the proposed location of this building would be located on 7059 S. 2700 E., a parcel without a primary dwelling. Accessory buildings must be located on the same parcel as a primary dwelling, in order to be deemed secondary, or "accessory" to a primary dwelling.

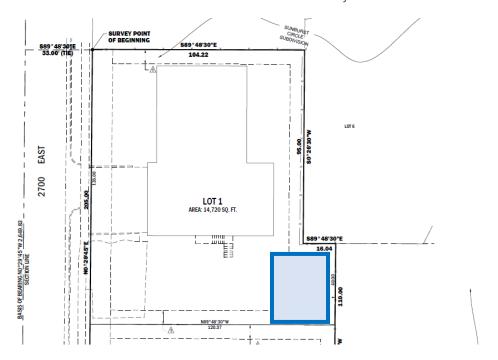
Therefore, in order to construct a compliant accessory structure, the applicant is proposing to adjust the shared property line between the two parcels in such a way that allows the accessory structure to fit on the same parcel as the primary dwelling. Due to 7041 S. 2700 E. being a recorded lot within the Sunburst Circle Subdivision, this process requires a subdivision amendment, which is reviewed by the Planning Commission.



Current configuration of the two subject properties. The property to the north, Lot 1, is located within Sunburst Circle Subdivision, while the parcel to the south is not located in a subdivision.



Proposed configuration of the two subject properties. Note that the boundary line between the two properties would be shifted south, in order to allocate additional area to Lot 1, while still ensuring Lot 2 meets R-1-8 standards.



This box denotes the general proposed location of the accessory building the property owner would like to construct, after the amendment is approved. Setbacks, height, and lot coverage will be verified during the building permit process, as this layout is meant to be illustrative of the Subdivision Amendment application's purpose only.

Process

12.26.010 of Cottonwood Heights City Code

The planning commission may, with or without a petition, consider any proposed vacation, alteration or amendment of a subdivision plat, any portion of a subdivision plat, or any street, lot, or alley contained in a subdivision plat at a public hearing.

Plat Amendment Process

To amend an existing subdivision, as is proposed with this project, the applicant is required to prepare an updated subdivision plat that reflects the proposed changes. In this project, the applicant is proposing changes to the Sunburst Circle Subdivision, via the creation of the Sunburst Circle 1st Amendment. The Planning Commission reviews Subdivision Amendments, which then go through a full technical review by staff.

Notification

Notices were posted in all required places and were mailed to property owners within 400 feet of the subject properties.

Neighbor Consent

The property owner for both affected properties (John Stout) is represented by the applicant, Spencer Llewelyn of Red Sands Consulting. Therefore, neighbor consent is not required.

Analysis

This application has been preliminarily reviewed for compliance with the zoning standards of the R-1-8 (Single-Family Residential) Zone. No preliminary comments for this application were received from the city's Engineering Department or the Fire Department. All departments will review the application when the final plat is submitted, after preliminary approval by the Planning Commission.

Minimum Lot Size

The minimum lot size in the R-1-8 Zone is 8,000 sq. ft. Both lots meet this requirement.

Minimum Lot Width

The minimum lot width in the R-1-8 Zone is 70 ft., measured 20 ft. back from the front lot line. Both lots meet this requirement.

Setbacks/Yard Requirements

Main Dwellings		
Front	25 Feet	
Side (Interior)	Must add up to 20 Feet, No Side less than 8 Feet	
Side (Corner)	20 Feet	
Rear	20 Feet	
Accessory Dwellings		
Front 6 Feet		
Side (Interior)	3 Feet	
Side (Corner)	20 Feet	
Rear	3 Feet	

The existing home on Lot 1 does not meet the side or rear setback requirements for this zone. The side setback should be at least 8 feet, but neither side yard appears to meet this. The rear setback should be at least 20 feet, but is only ~12 feet. This home was built in the 1970s and nonconforming setbacks are typical of construction from this era, which predates the city's incorporation and adoption of its own codes. The proposed subdivision application does not make these nonconformities any more nonconforming. In fact, the south side yard would become more conforming if this subdivision amendment were adopted. There is no main structure on the proposed Lot 2, and any future building will be required to meet the setbacks in full.

Maximum Lot Coverage

The maximum lot coverage in the R-1-8 Zone is 50%. Lot 1 exceeds this limit currently but will be brought into conformance if the subdivision amendment is approved, as Lot 1 will increase in size. Any new structure built on either lot will be required to comply with lot coverage limits.

Utilities

Prior to approval of the final plat, the applicant will be required to make minor technical corrections to utility information and provide will serve letters from utility providers. The applicant will also need to coordinate with utility providers to accommodate the adjustment of the utility easement that exists between Lot 1 and proposed Lot 2.

Recommendation & Conditions of Approval

Staff recommends approval of the project, with the following conditions:

- 1. The project must comply with all review comments provided by staff during the technical review of the final plat.
- 2. The final plat shall be recorded with Salt Lake County.

Model Motions

Approval

I move to approve project SUB-23-002 based on the findings and subject to the conditions outlined in the staff report dated June 7, 2023.

Add any additional conditions...

Denial

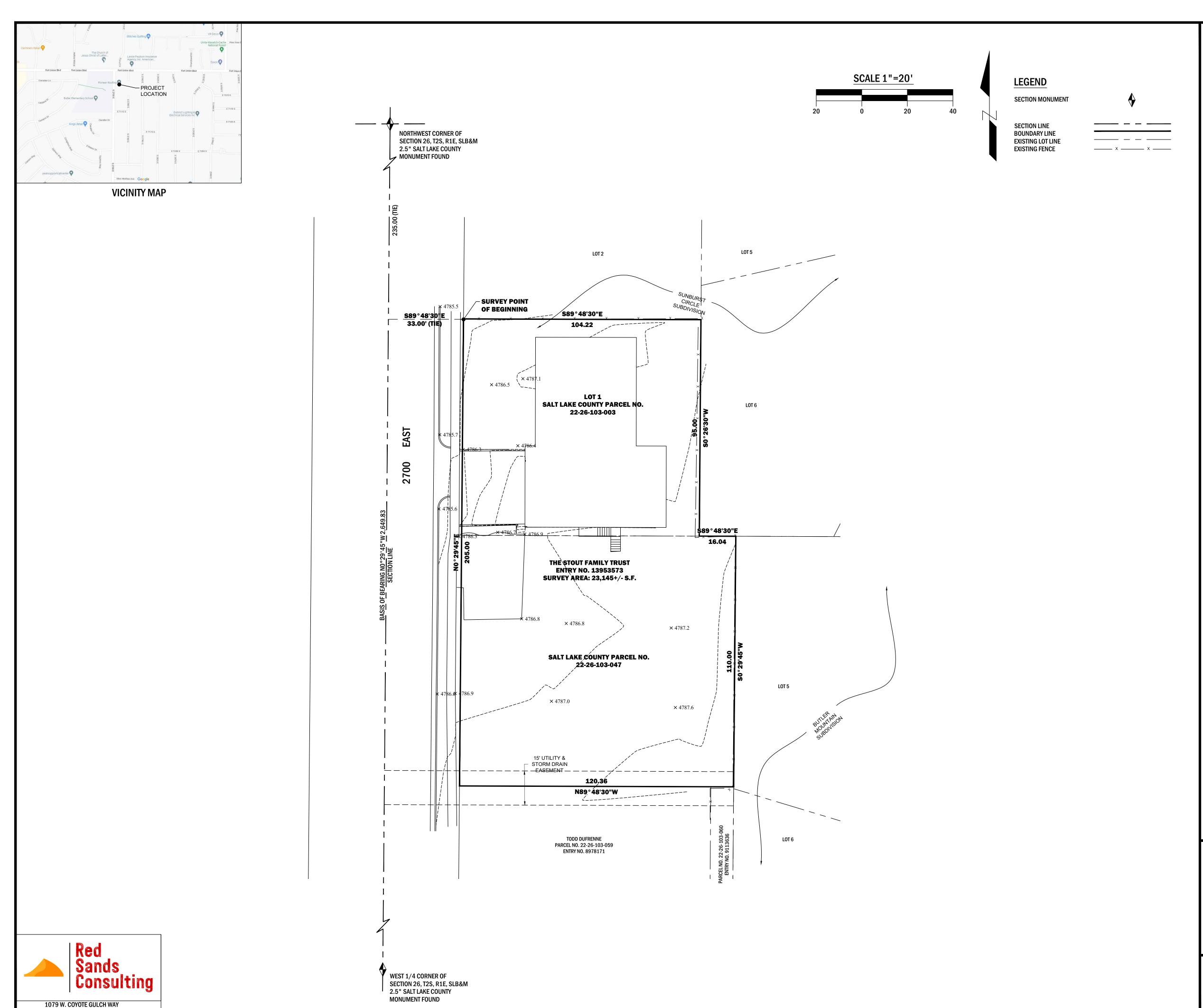
I move to deny project SUB-23-002 based on the following findings:

• List reasons for denial...

Attachments

- 1. Sunburst Circle Subdivision Plat (Recorded 1972)
- 2. Boundary Survey
- 3. Proposed Amended Plat

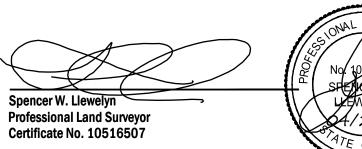
NW COR SEC. 26 T. 25, RIE, SLB!M. SPONT OF BED	7000 SOUTH ST.	100 1 30040307 2667.50 1 307450 N	below, and have subdivided said tract of land into lots and streets, hereafter to be known as \$\frac{\text{SUMBURST CIPCLE}}{\text{CIPCLE}}\$ and that same has been correctly surveyed and staked on the ground as shown on this plat. COURSE DEST. BOUNDARY DESCRIPTION REMARKS
27.30. EAST	1 000 00 10 10 10 10 10 10 10 10 10 10 1	00000 0000 0000 0000 0000 0000 0000 0000	ACKNOWLEDGMENT STATE OF UTAH ACKNOWLEDGMENT STATE OF UTAH S.S. On the 31st day of July A.D., 1972, personally appeared before me, the undersigned Motorly Public, in and for said County of Sail Lake in said State of Utah, the signer's of the above described tract of land, having caused same to be subdivided into lots and streets to be hereafter known as the SUNBURST CIRCLE do hereby dedicate for perpetual use of the public all parcels of land shown on this plat as instended for Public use. In witness whereof the have hereafter known as the shown on this plat as instended for Public use. In witness whereof the have hereafted whether the same of the public and the shown of the show
PLANNING COMMISSION APPROVED HIS DAY OF APPROVED HIS (1) COUNTY LANNING COMMISSION OF LAND OF LA	DAY APPROVED THIS / DAY OF I HEREBY CERTIFY THAT THIS OFFICE HAS APPROVED AS	ON THIS THE _ DAY OF	in number, who duly acknowledged to me that. If freely and voluntarily and for the uses and purfoces, therein mentioned. MY COMMISSION EXPRES New 14, 1972 SUNBURST CIRCLE COCATEO IN SECTION 66 7.65, E. I.E SALT LAKE BASE & MERIDIAN RECORDED # 2485001 STATE OF UTAH, COUNTY OF SALT LAKE, RECORDED AND FILED AT THE RE- OURST OF



BLUFFDALE, UT 84065 801-654-8391

SURVEYOR'S CERTIFICATE

I, Spencer W. Llewelyn, do hereby certify that I am a Professional Land Surveyor, and that I hold Certificate No. 10516507 in accordance with Title 58, Chapter 22 of Utah State Code. I further certify by authority of the owner(s) that I have completed a Survey of the property described on this Plat in accordance with Section 17-23-17 of said Code, and that it correctly represents the existing conditions as shown. This plan does not represent a certification to the title or ownership of the lands shown fiereon.



105 WELYN

Date

105 WELYN

106 JUNE

107 JUNE

108 JUNE

BOUNDARY DESCRIPTION

RECORD DESCRIPTIONS

(DEED ENTRY NO. 13953573)

ALL OF LOT 1, SUNBURST CIRCLE, ACCORDING TO THE OFFICIAL PLAT THEREOF AS RECORDED IN THE OFFICE OF THE SALT LAKE COUNTY RECORDER, STATE OF UTAH.

BEGINNING AT A POINT SOUTH 0°29'45" WEST 330 FEET FROM THE NORTHWEST CORNER OF SECTION 26, TOWNSHIP 2 SOUTH, RANGE 1 EAST, SALT LAKE BASE AND MERIDIAN; AND RUNNING THENCE SOUTH 89°48'30" EAST 153.36 FEET; THENCE SOUTH 0°29'45" WEST 110 FEET; THENCE NORTH 89°48'30" EAST 153.36 FEET; THENCE NORTH 0°29'45" EAST 110 FEET TO THE POINT OF BEGINNING. LESS STREET.

SURVEY DESCRIPTION

ALL OF THAT REAL PROPERTY DESCRIBED IN DEED ENTRY NO. 13953573 OF THE OFFICIAL RECORDS OF SALT LAKE COUNTY, LOCATED IN THE NW1/4 OF SECTION 26, TOWNSHIP 2 SOUTH, RANGE 1 EAST, SALT LAKE BASE AND MERIDIAN, MORE PARTICULARLY DESCRIBED AS FOLLOWS:

BEGINNING AT THE NORTHWEST CORNER OF LOT 1, SUNBURST CIRCLE SUBDIVISION, ACCORDING TO THE OFFICIAL PLAT THEREOF RECORDED SEPTEMBER 15, 1972 AS ENTRY NO. 2485001 IN BOOK MM AT PAGE 47 IN THE OFFICE OF THE SALT LAKE COUNTY RECORDER, SAID CORNER BEING LOCATED S0°29'45"W ALONG THE SECTION LINE 235.00 FEET AND S89°48'30"E 33.00 FEET FROM THE NORTHWEST CORNER OF SECTION 26, T2S, R1W, SLB&M; THENCE S89°48'30"E 104.22 FEET ALONG THE NORTH LINE OF SAID LOT TO THE NORTHEAST CORNER OF SAID LOT; THENCE S0°26'30"W ALONG THE EAST LINE OF SAID LOT 95.00 FEET TO THE SOUTHEAST CORNER OF SAID LOT, SAID CORNER ALSO BEING THE SOUTHWEST CORNER OF LOT 6 OF SAID SUNBURST CIRCLE SUBDIVISION; THENCE S89°48'30"E 16.04 FEET ALONG THE SOUTH LINE OF SAID LOT 6 TO THE NORTHWEST CORNER OF LOT 5, BUTLER MOUNTAIN SUBDIVISION, ACCORDING TO THE OFFICIAL PLAT THEREOF RECORDED JULY 12, 1989 AS ENTRY NO. 4798663 IN BOOK 89-7 AT PAGE 64 IN THE OFFICE OF THE SALT LAKE COUNTY RECORDER; THENCE S0°29'45"W ALONG THE WEST LINE OF SAID LOT 110.00 FEET TO THE NORTH LINE OF THAT REAL PROPERTY DESCRIBED IN DEED ENTRY NO. 8978171 OF THE OFFICIAL RECORDS OF SALT LAKE COUNTY; THENCE N89°48'30"W ALONG SAID DEED 120.36 TO THE EAST RIGHT-OF WAY OF 2700 EAST STREET; THENCE N0°29'45"E ALONG SAID RIGHT OF WAY 205.00 FEET TO THE POINT OF BEGINNING.

CONTAINS: 23,145+/- SQ. FT.

NOTES

1. THE PURPOSE OF THIS SURVEY IS TO PERFORM A BOUNDARY SURVEY OF THE PARCEL DESCRIBED ABOVE TO PREPARE A TWO LOT SUBDIVISION PLAT.

2. THE BASIS OF BEARING FOR THIS SURVEY IS S0°29'45"W ALONG THE SECTION LINE BETWEEN THE NORTHWEST CORNER AND WEST 1/4 CORNER OF SECTION 26, T2S, R1E, SLB&M.

3. PROPERTY CORNERS HAVE BEEN EITHER RECOVERED OR SET AS SHOWN HEREON.

5. NO TITLE COMMITMENT WAS PROVIDED BY THE CLIENT TO THE SURVEYOR.

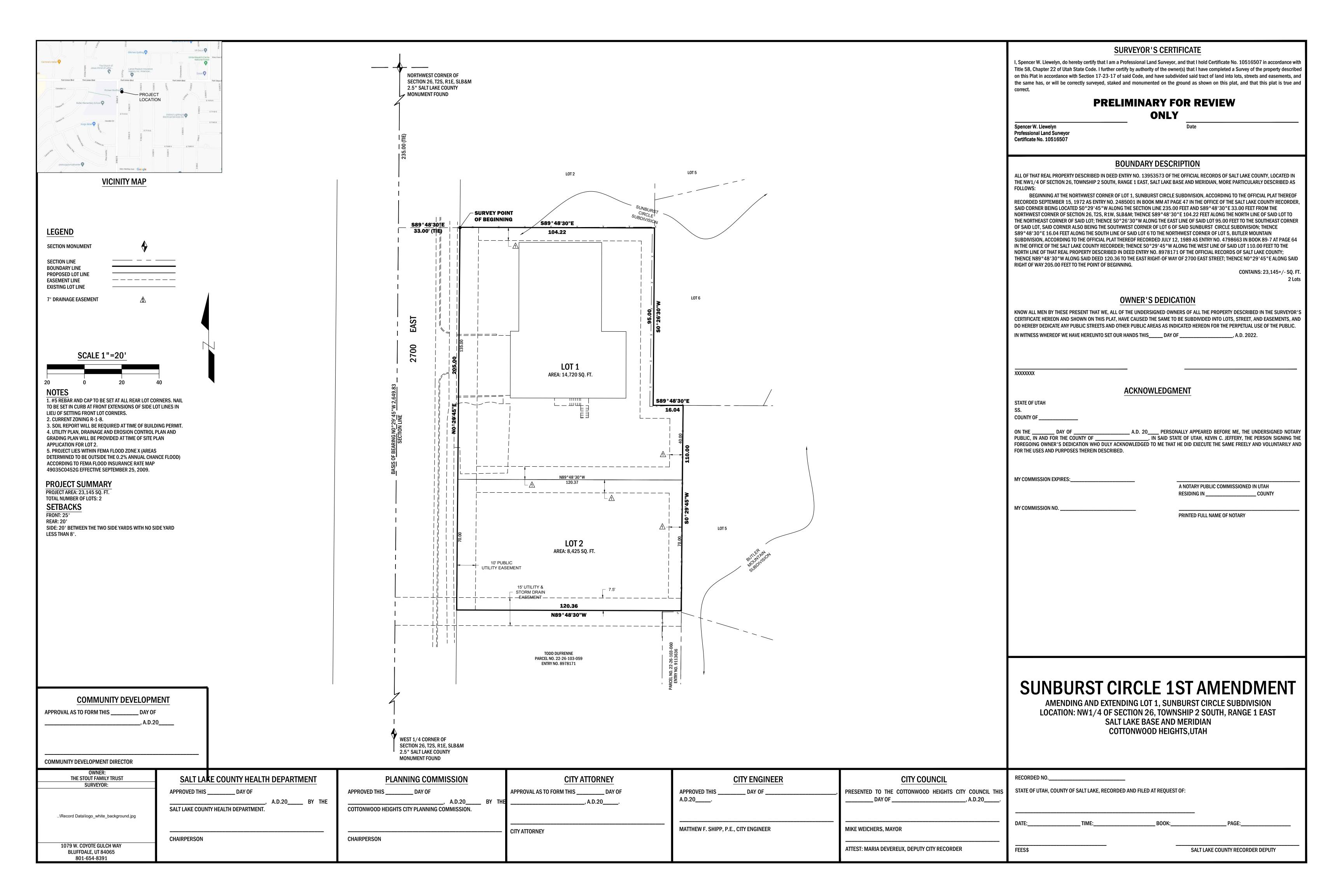
4. EXCEPT AS SPECIFICALLY STATED OR SHOWN ON THIS DRAWING, NO ATTEMPT HAS BEEN MADE AS PART OF THIS SURVEY TO OBTAIN OR SHOW DATA CONCERNING THE EXISTENCE, SIZE, DEPTH, CONDITION, CAPACITY, OR LOCATION OF ANY UTILITY OR MUNICIPAL/PUBLIC SERVICE FACILITY. FOR INFORMATION REGARDING THESE UTILITIES OR FACILITIES, CONTACT THE APPROPRIATE AGENCY.

6. EXCEPT AS SPECIFICALLY STATED OR SHOWN HEREON, NO ATTEMPT HAS BEEN MADE AS PART OF THIS SURVEY TO RESEARCH OR IDENTIFY ANY EASEMENTS, RIGHTS OF WAY OR OTHER ENCUMBRANCES AS PART OF THIS SURVEY.

BOUNDARY SURVEY

LOCATION: NW1/4 OF SECTION 26, TOWNSHIP 2 SOUTH, RANGE 1 EAST SALT LAKE BASE AND MERIDIAN COTTONWOOD HEIGHTS, UTAH PREPARED FOR: JOHN STOUT PROPERTY OF: THE STOUT FAMILY TRUST

SCALE: 1"=20' DRAWN BY: SWL DATE: 4/15/2023 JOB #: 23-005 SHEET 1 OF 1



1 MINUTES OF THE COTTONWOOD HEIGHTS CITY 2 PLANNING COMMISSION WORK MEETING 3 4 Wednesday, April 19, 2023 5 5:00 p.m. 2277 East Bengal Boulevard 6 7 **City Council Work Room** 8 9 **ATTENDANCE** 10 11 **Members Present:** Chair Dan Mills (via Zoom), Commissioner Lucy Anderson, Commissioner 12 Jessica Chappell, Commissioner Jonathan Ebbeler (via Zoom), 13 Commissioner Mike Shelton, Commissioner Mike Smith, Commissioner 14 Sean Steinman 15 16 **Staff Present:** Community and Economic Development Director Michael Johnson, Senior 17 City Planner Samantha DeSeelhorst, Deputy City Recorder Maria Devereux 18 19 **Excused:** Commissioner Jesse Allen 20 21 **WORK SESSION** 22

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1.0 **Review Business Session Agenda.**

Senior City Planner, Samantha DeSeelhorst shared updates with the Planning Commission. She reminded those present that at the last Planning Commission Meeting, the Commission reviewed a daycare application. The applicant contacted Staff and asked to put the application on hold indefinitely. The applicant was given six months to move forward or formally withdraw. The sixmonth window will expire in September and the Commission will know more then. For that reason, the application was not on tonight's Planning Commission Meeting agenda.

The Planning Commission Business Session will focus largely on internal maintenance of the City Code. Ms. DeSeelhorst explained that there will be two separate text amendment discussions. During the Work Session, there will be discussions about yard elements and during the Business Session, the focus will be on Title 5, Title 11, Title 12, Title 14, and Title 19. She first reviewed the Business Session item, which was Project ZTA-21-001. It was a City-initiated zoning text amendment that will make minor clarifying updates to a few different titles throughout the City Code. Ms. DeSeelhorst stated that as part of standard procedure, zoning interpretations were used. It allows Staff to coordinate with the Executive Staff and make reasonable technical clarifications or interpretations about areas of the Code that are unclear. It does not allow Staff to rewrite the Code or subjectively waive a Code requirement. It simply allows Staff to state that certain areas of the City Code are unclear and reference other resources for clarification. Essentially, it is an administrative tool that is used to provide more clarity.

Zoning interpretations were not meant to be permanent measures. Ms. DeSeelhorst explained that they are intended to be temporary in nature until more formal action was taken. There is a backlog of zoning interpretations that need to be brought through a formal review and codification process. Separate from the zoning interpretations, some parts of the City Code were lacking in clarity. Staff planned to bring different elements to the Planning Commission to review over the next year or so in order to address the various issues bit by bit.

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2.0 **Yard Elements Code Update Introduction.**

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Ms. DeSeelhorst shared information about a future Code update. She clarified that there was no verbiage prepared and direction was needed. The City Code lacks clarity in several passages. One area where it generally lacks clarification was in the regulation of yard elements. Examples of yard elements include arbors, trellises, pergolas, hot tubs, and swimming pools. To accurately inform community members of the requirements for yard elements, Staff was asking for clarification from the Planning Commission on the following two questions:

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- Which yard elements should be regulated by the City Code?
- For those that are regulated, what should the regulations be?

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Ms. DeSeelhorst explained that this would be an informal discussion with the Planning Commission. Nothing was drafted for the Commission to vote on. The intention was to discuss the best direction to take and then something would be brought forward in the future. The intent was to be clear and consistent. However, there was no desire to overregulate or have excessive oversight. It was important to have a balance in terms of the yard elements updates. She shared a list of items that Staff receives questions about on a regular basis, which included:

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- Arbors;
- Planters;
 - Basketball hoops;
- Playgrounds;
- 31 Carports;
 - Splash pads;
 - Flagpoles;
 - Sports courts;
 - Fountains:
 - Swimming pools;
- 37 Gazebos;
 - Treehouses:
 - Hot tubs and spas;
- 40 Trellises; and
 - Pergolas.

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Staff proposed that the following items not be regulated by City Code but defined for clarification 44 include:

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• Arbors;

- Basketball hoops;
- Flagpoles;
 - Fountains;
- Planters, and
 - Trellises.

Staff proposed that the following items be regulated by City Code, each with an appropriate level of regulation:

- Carports;
 - Gazebos;
- Hot tubs:
 - Pergolas;
 - Playgrounds;
 - Pools:
 - Splash pads;
 - Sports courts; and
 - Treehouses.

Ms. DeSeelhorst shared preliminary Staff recommendations with the Planning Commission. For carports, gazebos, and pergolas, the proposed approach was to have them regulated the same as an attached structure or accessory structure depending on whether the item is attached or detached from the main home. A Building Permit would be required for an attached item and for a detached item that is over 200 square feet. For carports, gazebos, and pergolas that are attached to the main home, there would be the same setback and height regulations as the main home as they would be an addition to the structure. For carports, gazebos, and pergolas detached from the main home, there would be the same setback and height regulations as any accessory structure in the underlying zone, as a freestanding structure. Ms. DeSeelhorst explained that based on City Code, that was how the items were regulated in practice currently but additional details would provide clarity.

Commissioner Anderson believed there was some carport-related language in the Business Session item. Ms. DeSeelhorst confirmed this. There was overlapping language between the two but the Business Session item would define residential and non-residential carports and provide some development standards. If the redlines proposed for the Business Session item were ultimately approved by the City Council, any subsequent efforts would be consistent with those. Commissioner Anderson asked if residential and non-residential needs to be distinguished during the yard elements discussions. Ms. DeSeelhorst explained that it is less common for yard elements to be proposed in non-residential projects but it was possible. There could be the same approach taken where the same commercial building setbacks need to be met.

There was discussion regarding legal non-conforming uses in the community as well as enforcement measures for yard elements. Ms. DeSeelhorst hoped that the text amendments would provide additional clarity for residents. Providing more details would make the language easier for everyone to understand. Commissioners asked about the current definitions in the Code for yard elements. Ms. DeSeelhorst clarified that there is no definition for gazebos or pergolas. As

for carports, a definition was proposed to be added as part of the Business Session item. For all of the terms listed, it was proposed that there be a definition included for clarity.

Commissioner Ebbeler asked about stores that sell pre-built structures that are ready to assemble. Those would be under the 200 square feet proposed. Ms. DeSeelhorst explained that Staff receives a lot of questions about those types of structures. When that happens, the residents were instructed that a Building Permit is not needed if it is under 200 square feet, however, the setbacks still need to be met. Commissioner Ebbeler asked if a structure that currently exists in the City would be a grandfathered non-conforming use. Ms. DeSeelhorst clarified that the answer would depend on whether the structure was built legally.

Commissioner Anderson pointed out that ornamental features were mentioned in the Meeting Materials Packet for the Business Session item. She asked about the difference between ornamental features and yard elements. Ms. DeSeelhorst clarified that ornamental features are items that are directly attached to a building. That definition could be added for more clarity.

Ms. DeSeelhorst shared additional information with the Commission. For hot tubs, pools, and splash pads, the proposed approach was that they be located in the rear yard at least six feet from the main home and at least three feet from the rear and side property lines. A Building Permit is required for all three uses unless the hot tub is using an existing gas line. The City Code currently provides only vague language on pools and no language on hot tubs or splash pads.

Commissioner Anderson wondered if the size of the splash pad needs to be defined. Ms. DeSeelhorst felt that was a good idea. In a future draft, there would be definitions provided for all of the yard elements mentioned. There was discussion regarding a Building Permit for a hot tub. It was noted that a gas hot tub that is six feet from the house makes sense but an electric hot tub would not necessarily need to be that far away. Ms. DeSeelhorst agreed. Chair Mills shared information about the hot tub electrical that was installed when he purchased his home. Ms. DeSeelhorst suggested that there be language specifying that if electrical or gas line work is needed, a Building Permit may be required. There was support for that kind of language.

The Commission discussed the kind of splash pad that would require a Building Permit. Community and Economic Development Director, Michel Johnson explained that typically there are permanent plumbing fixtures with running water lines involved. Commissioner Ebbeler suggested adding swim spas to this area of discussion. They are a hybrid of a hot tub and a swimming pool. There are large ones that could be bigger than a lot of standard swimming pools. It was reiterated that there should be different requirements for gas and electric hot tubs. Commissioner Chappell pointed out that some people might want a hot tub on their deck. She wondered if the six-foot regulation was too strict. It was noted that there were safety concerns, but if the hot tub was electric instead of gas, there might be more flexibility.

Chair Mills pointed out that a lot of pools now require outbuildings. He wondered if those would be treated as sheds. Some people are building pool houses, almost like Accessory Dwelling Units ("ADU") in other cities. It would be ideal to have language to address what was happening elsewhere. Ms. DeSeelhorst suggested that there be a requirement that the accessory building setbacks be met. On interior lots, that would be three feet for rear and side property lines and a

maximum height of 14 feet. Chair Mills was concerned about the setbacks but Ms. DeSeelhorst explained that it is allowed in the City Code for all accessory buildings. Without doing a full Code revision to every zoning section, that was what is permitted. If there is a corner lot, the accessory building needs to be 20 feet from the corner side. Chair Mills asked about limitations to the size of the structure. Ms. DeSeelhorst reported that there would be a future Code update about that as there is currently a lack of clarity. The only verbiage states that it has to be "significantly smaller" than the main home, which was vague.

Ms. DeSeelhorst shared suggestions related to playgrounds. The proposed approach for playgrounds was that they should be placed in the rear yard six feet from the main building and at least three feet from the side and rear property lines. No Building Permit would be required for a playground. City Code does not currently provide any information on playgrounds. She noted that there is a distinction between a playhouse, which is more of a structure, and a playground. There would need to be a Building Permit for a playhouse, which would need to be considered under the Accessory Building Standards. Commissioner Anderson felt that needed to be clearly defined within the language that comes back to the Commission.

There was discussion regarding the definition of playground. Ms. DeSeelhorst described it as open-air recreational equipment. It differs from an enclosed or more structural item. With playhouses, there would likely be language to state that if it was over a certain amount of square feet or there was electricity, water, or gas that runs to the structure, a Building Permit would be needed. Some of the Commissioners felt that the easiest way to distinguish between a playground and a playhouse would be square footage. Commissioner Anderson believed there was a difference between a large swing set and something that is enclosed on the property. Ms. DeSeelhorst explained that if someone could potentially occupy the structure, that is when there are additional standards. For playgrounds, the approach was to have setbacks from property lines for buffering.

Ms. DeSeelhorst reported that the rear yard is defined as anything behind the back wall of the home. Commissioner Anderson asked what would happen if someone had a large side yard rather than a large rear yard. Ms. DeSeelhorst explained that the language could reference a side yard as well, but the intention was to keep the playground use out of the front yard. The Commissioners agreed with playgrounds being allowed in both rear and side yards. Commissioner Ebbeler asked whether the setback was different for structures on a side yard rather than a rear yard. Ms. DeSeelhorst reported that it was three feet from both. It would still need to be six feet from the main building. She did not suggest there be exceptions for the front yard but side yards could be explored. She suggested that accessory buildings outside of the yard elements still be in the rear yard only.

Information about treehouses was shared. Ms. DeSeelhorst reported that there was no specification proposed for treehouses being in the front, rear, or side yard because trees are not limited to a rear yard. However, the proposed approach was to have treehouses be at least three to nine feet away from property lines, not more than 14 to 20 feet tall, less than 100 square feet, electricity and water could not run to them, and the treehouses could not be used as an occupiable space. No Building Permit was recommended. She noted that City Code does not currently provide information on treehouses. The intention was to provide both flexibility and safety. Mr. Johnson clarified that

the 14 to 20-foot-tall language referred to the measurement from the ground. Commissioner Anderson felt that should be better defined to provide additional clarity.

As for sports courts, the proposed approach was that if it is placed on the property line, the sports court netting/enclosure needs to meet fencing standards for the underlying zone. If it is a setback that is three to nine feet from the rear and side property lines, the netting/enclosure could be respectively 14 to 20 feet tall. A Building Permit is required for footings and lighting. City Code does not currently provide any information on sports courts. There was discussion regarding the maximum permeable surface area on the lot. Ms. DeSeelhorst explained that if a resident is using an impermeable paver, it would be added to the calculation. Mr. Johnson explained that it only applies in sensitive lands areas. There was additional discussion regarding fencing.

Ms. DeSeelhorst thanked the Planning Commission for sharing comments on the proposals. Staff would work on the language and bring it back for the Commission to review at a future meeting.

3.0 Additional Discussion Items.

Ms. DeSeelhorst referenced the Planning Commission Meeting Minutes from March 8, 2023, and stated that a few changes were recommended by Staff. If the Commission moves to approve the minutes she suggested that the Staff changes be referenced. The proposed changes were described.

2.0 Adjournment.

Commissioner Ebbeler moved to ADJOURN the Work Session. The motion was seconded by Commissioner Chappell. The motion passed with the unanimous consent of the Commission.

The Work Session adjourned at 5:57 p.m.

1 2	MINUTES OF THE COTTONWOOD HEIGHTS CITY PLANNING COMMISSION BUSINESS MEETING		
3		•	Emiliary Commission Bosh (Ess MEDIA)
4			Wednesday, April 19, 2023
5			6:00 p.m.
6			2277 East Bengal Boulevard
7			City Council Chambers
8			
9	ATTE	ENDANCE	
10			
11	Meml	bers Present:	Chair Dan Mills (via Zoom), Commissioner Lucy Anderson, Commissioner
12			Jessica Chappell, Commissioner Jonathan Ebbeler (via Zoom),
13			Commissioner Mike Shelton, Commissioner Mike Smith, Commissioner
14			Sean Steinman
15	C4. CC	D 4 .	
16	Stair	Present:	Community and Economic Development Director Michael Johnson, Senior
17 18			City Planner Samantha DeSeelhorst, City Recorder Maria Devereux
19	Excus	·ha	Commissioner Jesse Allen
20	DACUS	,cu.	Commissioner Jesse / Mich
21	BUSI	NESS SESSIC	<u>)N</u>
22 23	1.0	Welcome and	d Acknowledgments.
24 25		1.1 <u>ExPa</u>	rte Communications or Conflicts of Interest to Disclose.
26	GI :	3 CH 11 1	
27			the Cottonwood Heights Planning Commission Meeting to order at
28	approx	ximately 6:00 p	o.m. There were no communications or disclosures shared.
29 30	2.0	Cananal Dub	olic Comment.
30 31	2.0	General Fub	iic Comment.
32	There	were no public	2 comments
33	THEIC	were no public	, comments.
34	There	was discussion	regarding the Planning Commission Meeting Minutes from March 8, 2023.
35			ne Meeting Minutes were discussed during the Work Session and it was
36			e were changes desired by Staff and the Planning Commission.
37	actern	and the thole	
38	Chair	Mills moved to	o REMOVE the Planning Commission Meeting Minutes from the Consent
39			changes could be made. The motion was seconded by Commissioner
40			n passed with the unanimous consent of the Commission.
<i>1</i> 1			·

3.0 Business Items.

3.1 Project ZTA-23-001 –A Public Hearing and Possible Recommendation on a City-Initiated Zoning Text Amendment to Make Minor Updates to Portions of Title 5, Title 11, Title 12, Title 14, and Title 19. (The Purpose of this Text Amendment is to Clarify Ambiguous Definitions and Procedures and Rectify Conflicting Provisions as Part of General Code Maintenance).

 Senior City Planner, Samantha DeSeelhorst presented the Staff Report and explained that the application was a City-initiated request for a zoning text amendment that would make minor updates to portions of Title 5 (Business Licenses and Regulations), Title 11 (Vehicles and Traffic), Title 12 (Subdivisions), and Title 19 (Zoning.) The purpose of the amendment was to clarify ambiguous definitions and procedures and rectify conflicting provisions as part of general Code maintenance. Ms. DeSeelhorst reviewed the proposed amendments with the Commission.

 The first changes were to Title 5, which relates to Business Licenses and Regulations. Under Alcohol Licensing Regulations, there was a requirement that an establishment serving alcohol needs to be a certain distance from public locations such as schools, churches, libraries, playgrounds, and parks. This distance was specified as being measured from the nearest entrance of the proposed outlet, but a definition was not provided. A definition had been added as follows:

• "Entrance of outlet" means any entrance into the structure or unit space for which the license is being applied for.

Ms. DeSeelhorst explained that the definition was something that had been used procedurally for many years. The language would provide further clarity and consistency. A question was raised regarding whether that was straight-line distance or walking distance. Community and Economic Development Director, Michael Johnson explained that it would depend. The definitions were included in the alcohol and tobacco ordinances of the State Code. Different things are measured in different ways. For instance, one type of measurement would be used to measure a community center or residential area. It was all detailed in the State Code, which the document referred to. There was discussion regarding whether the "entrance of outlet" had to do with public entrances or staffing entrances. Ms. DeSeelhorst explained that it was written as any entrance into the structure or unit space. More specificity could be added if desired by the Commission. Some of the Commissioners felt there needed to be additional specificity included. Ms. DeSeelhorst believed the suggestion was to amend the definition to state:

• "Entrance of outlet" means any public entrance into the structure or unit space for which the license is being applied for.

If the Planning Commission decides to approve the text amendments, Mr. Johnson suggested that the motion specify that the language be consistent with State Code. The second amendment was related to paved surfaces. Ms. DeSeelhorst explained that paved surfaces impact Titles 11, 12, and 19. City Code specifies that controlled vehicles aka recreational vehicles, commercial vehicles, agricultural vehicles, trailers, and so on, must be stored on a paved surface. However, City Code does not specify whether non-controlled vehicles should also be stored on a paved surface. That

means some inconsistencies needed to be considered. It was recommended that the definition be added to Titles 11, 12, and 19 for "paved surface."

• "Paved surface" means an improved surface, generally utilized for parking or access, covered by asphalt, concrete, or other hard surface materials, as approved by the Development Review Committee ("DRC"). "Paved surface" specifically excludes dry gravel and similar materials as a finished product but allows for the use of permeable pavement as approved by the Development Review Committee ("DRC").

Ms. DeSeelhorst reviewed specific regulations. In Title 11, a proposed Item D was added to state that "Parking areas shall consist of those paved materials defined under "paved surface" within City Code." In Title 12, the definition of "paved surface" was added as well as a regulation in the Pavement Requirements section to state that "Pavement for parking areas shall consist of those paved materials defined under "paved surface" within City Code." In Title 19, the materials for Parking Areas were amended for consistency to state that "Parking areas shall consist of those paved materials defined under "paved surface" within City Code." It was important to have consistency between Titles 11, 12, and 19.

There was discussion regarding the reason for parking controlled vehicles on a paved surface. Ms. DeSeelhorst was not certain about the rationale but explained that it might have to do with runoff issues where oil permeated the ground. It might also have to do with durability due to the heavier vehicle. Mr. Johnson did not know the exact reason the paved surface was necessary but it came from Code Enforcement many years ago. His understanding was that it had to do with leaking fluids from vehicles. He did not know if there were specific instances that prompted that change. Ms. DeSeelhorst referenced the "permeable pavement as approved by the DRC" portion of the language. It made sense to allow for permeable pavers where they were a good solution. Mr. Johnson believed the currently drafted language would create more flexibility. Chair Mills noted that there are more vehicles in Cottonwood Heights than ever. He was grateful that the Planning Commission was discussing how the surfaces are managed.

The next amendment pertained to the Use Declaration removal. Mr. Johnson reported that a few months ago, there was an application to have illegal sheds deemed legal. He could not think of a circumstance where Staff would support that. Just because there was no pushback about an illegal shed did not necessarily mean it should be deemed legal. The recommendation was that 19.88.140 (Application To Have A Use Violation Declared A Non-Conforming Use) be removed.

Ms. DeSeelhorst reported that the next amendment was related to carports. Currently, City Code includes a definition for a carport, which is fairly general in nature. It did not follow up with any development standards or regulations for where carports need to be. It was proposed that in Title 19, in the definitions section, there be specificity that the existing definition for carport ("A structure that is open on a minimum of two sides and designed or used to shelter not more than three vehicles and not to exceed 24 feet on its longest dimension. Also called "covered parking area.") be updated as "carport, residential." A subsequent definition for "carport, non-residential" would be added. The added definition would be, "A structure that is open on a minimum of two sides and is designed or used to shelter vehicles. A minimum length of 20 feet and a minimum width of 10 feet is required for every parking space being covered by the carport."

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It was also recommended that language be added to Chapter 19.76 (Supplementary and Qualifying Rules and Regulation). Ms. DeSeelhorst explained that the added language had to do with residential carports and non-residential carports. She reported that residential carports are subject to the same height, setback, placement, and lot coverage standards for attached or accessory structures. For non-residential carports, more flexibility was proposed because sometimes with larger non-residential sites the configuration is different. The language stated that the carports should be architecturally similar to the primary structure on the property and not more than 20 feet in height. Those that are attached to a non-residential building need to maintain the same setbacks for the building. Those detached from a non-residential building needed to maintain the setbacks outlined, which were as follows:

1. If adjacent land is zoned non-residential, a non-residential carport shall be located in the rear of the primary building(s), at least six (6) feet away from the primary building(s), and shall maintain a minimum setback from side and rear property lines of three (3) feet.

2. If adjacent land is zoned residential, a non-residential carport shall be located in the rear of the primary building(s), at least six (6) feet away from the primary building(s), and shall maintain the minimum setbacks from the side and rear property lines which is required for detached structures in the adjacent residential zone.

3. Any non-residential carport located nearer than five (5) feet to any property line must install a one-hour rated fire wall.

4. Detached non-residential carports may be permitted in the side or front yard of non-residential properties as approved by the ARC following the demonstration by the applicant that this configuration accomplishes the purposes of the City's Design Guidelines.

Minor changes were made to the rest of the chapter, which included differences in lettering and the removal of the conflicting carport language. Commissioner Shelton wondered if a carport was considered different than a garage. Ms. DeSeelhorst confirmed this and explained that a carport needs to be open on a minimum of two sides.

The next amendment had to do with Ordinary Projections. Ms. DeSeelhorst explained that the language specifies that every structure must meet setbacks with the exception of the list shown. Some language related to carports was removed and some language was added:

• The ordinary projections of windows where the projection is at least 18 inches above floor level, awnings, parapets, relief carvings, roofs, cornices, chimneys, flues, and other ornamental features that project into a yard not more than three feet.

Ms. DeSeelhorst explained that the provision was historically used to allow a roof overhang where the wall of the home meets the setbacks and there is some overhang permitted. It also allowed for

more ornamental features. The changes were made to add more clarity. Additionally, a definition for Ornamental Features had been added, which was as follows:

• Ornamental features are those design elements which serve as an ornament or decoration to the outside of a building. Areas with usable square footage, such as stairwells, decks, cantilevered rooms, bay windows, etc. do not qualify and must meet the standard setback requirements outlined in the underlying zone.

The intention of that language was to allow for more flexibility with the design elements. Commissioner Anderson suggested that the ornamental features definition state that it must be attached to the building. Ms. DeSeelhorst confirmed that this could be done.

 Amendments to the Non-conforming Uses language were reviewed next. Ms. DeSeelhorst reported that the current non-conforming use process states that a legally non-conforming building, which is a building that was considered legal at the time it was constructed but no longer complied with the current City standards could be modified through a certain process outlined in the code. The language was specific to a building and did not state anything about sites or other types of structures. Historically, the City used "building" to also mean sites and structures. Staff felt it would be beneficial to formally add some clarification. The procedure was the same, but language had been added to indicate that it applied to a legally non-conforming building, site, or structure.

The next amendment related to daycares, pre-schools, and kennels. Ms. DeSeelhorst explained that City Code contains a definition for indoor animal kennels but it does not specify where indoor animal kennels are allowed. That had been problematic. Historically, the City has allowed them as a Conditional Use in the zones that allow daycares and pre-schools as the impact and potential nuisances are similar. That was not a permanent fix, so it was proposed that it be formalized. Indoor animal kennel was added as a Conditional Use to the Neighborhood Commercial and Regional Commercial Zones. In practice, it had also been allowed in the Mixed-Use Zone because that zone allows daycares and preschools, however, based on the long-range goals for the Mixed-Use Zone, Staff felt that was not consistent. As a result, it was not recommended that indoor animal kennels be codified in Mixed-Use Zones. The other redline changes shown in the document were intended to ensure that all of the language is consistent.

Commissioner Anderson wondered if the City needs to define indoor animal kennels as daycare versus overnight care. Ms. DeSeelhorst located the language and read it aloud:

• Indoor kennels: an establishment with indoor pens in which more than four dogs or domesticated animals are housed, groomed, bred, boarded, and trained.

Based on that definition, the animals could be boarded. Commissioner Anderson asked if the animals are allowed to be let out into the backyard. Ms. DeSeelhorst explained that there was a separate definition for outdoor kennels. The Commission could discuss whether there was a desire to merge the two uses. As for where the outdoor kennels were allowed, that was also not called out specifically in the Code. Concerns were expressed about indoor kennel use and not allowing the animals to be let outdoors. It did not make sense to confine the animals indoors as the animals

would need to be let outside at times. Commissioner Steinman wondered if the use would make more sense in a commercial zone as there would be more of an impact.

Mr. Johnson noted that the kennels are Conditional Uses, which means that any application would need to come through the Planning Commission for approval. In the past, outdoor spaces had been proposed and the Commission crafted Conditions of Approval to mitigate the concerns. For instance, building a taller fence or moving the use away from adjacent neighbors. The Commission would have a role in reviewing the setup of any outdoor element of a kennel. Commissioner Chappell pointed out that a kennel would be worthwhile for residents in the City. As long as the application comes through the Planning Commission before the use was granted she did not believe there was a need to provide additional guidelines. It would still be reviewed by the Commission.

There was discussion regarding appropriate zones for the use. Commissioner Steinman stated that Neighborhood Commercial has a different impact than Regional Commercial. Ms. DeSeelhorst explained that it would be a Conditional Use in both zones and would run through an impact analysis where the Commission could impose reasonable conditions to mitigate issues. She reiterated that Staff did not believe it was appropriate for Mixed-Use Zones. A zoning map was shared with the Commission. She pointed out where Neighborhood Commercial and Regional Commercial are located. The zoning for Creek Road was shared. Mr. Johnson explained that the existing veterinary clinic there was a grandfathered use from Salt Lake County in a residential zone. Commissioner Steinman felt it would make more sense to allow the indoor animal kennel use in Regional Commercial rather than the Neighborhood Commercial. Ms. DeSeelhorst noted that there was a lot of interest from kennel companies about the Neighborhood Commercial Zone.

Commissioner Anderson believed there was a difference between daycare, kennels, and overnight boarding. She felt there should be separate definitions for each. Commissioner Shelton explained that the major difference between the daycares and the kennels was that the daycares have an upper limit that is defined by the City Code and by the State. There was no upper limit for the kennel use, which he thought was problematic. Chair Mills agreed that these kinds of services are needed, but since there was not a natural limit through State Laws, additional guidelines might need to be drafted by the City. Ms. DeSeelhorst suggested that the Commission consider implementing a ratio. For instance, animals to square footage o

 r animals to employees. Having some flexibility in the amount allowed could be helpful and a ratio would allow for that.

Commissioner Chappell pointed out that a Business License would be required for the use. Ms. DeSeelhorst confirmed that both a Business License and a Conditional Use Permit would be needed for the indoor animal kennel. Commissioner Chappell noted that some other cities have a cap on the number of animals. She would not be opposed to that. With it being a Conditional Use Permit, she felt there was already an appropriate process in place. Any inappropriate applications would be addressed during that process. Commissioner Anderson wondered how a cap would be set. Ms. DeSeelhorst explained that Staff could look into that and come back to the Commission.

Mr. Johnson suggested that everything else move ahead and the animal kennel item be separated and explored further. That way, all of the other amendments could be forwarded to the City

Council for consideration. Ms. DeSeelhorst explained that even though this was a City-initiated text amendment, it would still follow the same process as if it were initiated by a private developer. Any action the Planning Commission took would be a recommendation to the City Council. Ultimately, the City Council would make the final legislative decision. If the Commission wanted to recommend the text amendments, it could be done without the animal kennel item.

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The sample motion was shared.

Commissioner Shelton moved to recommend APPROVAL with the removal of the indoor animal kennel item. Commissioner Chappell seconded the motion.

 There was discussion on the motion. Commissioner Anderson noted that other changes had been discussed as well. She wondered if there needed to be a mention that those would also be incorporated into the recommendation. Ms. DeSeelhorst asked that those be referenced. Commissioner Anderson mentioned the suggestion that the ornamental features definition clearly state that it must be attached to the building. Commissioner Ebbeler offered to amend his motion. Mr. Johnson noted that there had been discussion about the entrance of outlet language being consistent with State Code. However, all of that was defined in the State Code and that was referenced. As a result, he believed that was covered appropriately within the current language. Ms. DeSeelhorst reviewed the proposed text amendments with the Commission one more time.

Commissioner Ebbeler moved that the Planning Commission forward a recommendation of APPROVAL to the City Council for Project ZTA-23-001, based on the findings listed in the Staff Memo and attachments dated April 19, 2023, subject to the following conditions:

1. That the indoor animal kennel item be removed for additional consideration.

2. That the ornamental features definition state that it must be attached to the building.

The motion was seconded by Commissioner Chappell. Vote on Motion: Commissioner Anderson-Aye; Commissioner Chappell-Aye; Commissioner Ebbeler-Aye; Commissioner Shelton-Aye; Commissioner Smith-Aye; Commissioner Steinman-Aye; Chair Mills-Aye. The motion passed unanimously.

4.0 Consent Agenda.

4.1 Approval of Planning Commission Minutes from March 8, 2023.

 Ms. DeSeelhorst shared the previous Planning Commission Meeting Minutes. She explained that the draft shown did not have the suggested amendments discussed during the Work Session.

Commissioner Shelton moved to APPROVE the Planning Commission Minutes from March 8, 2023, with the changes referenced during the Work Session. The motion was seconded by Commissioner Smith. The motion passed with the unanimous consent of the Commission.

5.0 Adjourn.

Commissioner Ebbeler moved to ADJOURN. The motion was seconded by Commissioner Chappell. The motion passed with the unanimous consent of the Commission.

The Planning Commission Meeting adjourned at 6:50 p.m.

 1 I hereby certify that the foregoing represents a true, accurate, and complete record of the Cottonwood Heights City Planning Commission Meeting held Wednesday, April 19, 2023.

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Terí Forbes

- 5 Teri Forbes
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9 Minutes Approved: _____

1 2	М	INUTES OF THE COTTONWOOD HEIGHTS CITY PLANNING COMMISSION WORK MEETING
3 4 5 6 7		Wednesday, May 3, 2023 5:00 p.m. 2277 East Bengal Boulevard City Council Work Room
8 9	ATTENDANCE	
10 11 12 13	Members Present:	Chair Dan Mills, Commissioner Lucy Anderson, Commissioner Jessica Chappell, Commissioner Jonathan Ebbeler, Commissioner Mike Shelton, Commissioner Sean Steinman, Commissioner Mike Smith
14 15 16 17	Staff Present:	Community and Economic Development Director Michael Johnson, Senior City Planner Samantha DeSeelhorst, Deputy City Recorder Maria Devereux, System Administrator Alex Earl
18 19	WORK SESSION	
20 21	Chair Mills called the	e Work Meeting to order at 5:01 p.m.
22 23		ness Session Agenda.
24 25 26 27 28 29 30 31 32 33 34 35 36 37	Development Direct Agenda was Project of Subdivision Exception and explained that a to the private street for approval. The detail Session. Mr. Johnson Typically, when there lot needs to be 8,000 the Sensitive Lands C	nission Business Session agenda was reviewed. Community and Economic or, Michael Johnson reported that the main item on the Business Session SUB-23-001, which was a public hearing and possible recommendation on a on at 3457 East Magic View Drive. Mr. Johnson referenced the Staff Report 1.27-acre property was requesting two exceptions to Title 14, which related ront setback requirements and the private street lot sizes. Staff recommended its of that recommendation would be outlined further during the Business on reported that the entire area is zoned R-1-8 (Residential Single-Family). The is development in R-1-8, only single-family homes are permitted and every of square feet, in addition to meeting other standards. Mr. Johnson identified Overlay Zone on a map of the area. The north and west portions of the property sides, so there were some sensitive lands on the property.
38	Mr. Johnson read fro	om 14.12.150 (Exceptions) which stated that:
39 40 41 42 43 44	circumstance may be appro City's Plann	ere unusual topographic, aesthetic, or other exceptional conditions or s exist, variations or exceptions to the requirements of this chapter oved by the City Council after receiving recommendations from the ing Commission and Department provided that the variation or e not detrimental to the public safety or welfare.'

The Planning Commission needed to consider whether the unusual conditions exist and if providing the exception would be a detriment to public safety or welfare. He explained that the Planning Commission would ultimately make a recommendation to the City Council. The exceptions were:

- Exception 1: Any lot (regardless of zoning designation) that fronts on a private roadway must be at least one-half acre in size.
- Exception 2: Any building which fronts on a private roadway must have a front setback of at least 50 feet from the center of the private street

The requested exceptions came out of the same Code provision in Title 14, which stated:

'Any building lot that is located outside a Planned Unit Development, which fronts on a private roadway with at least 25 feet of paved surface, shall have a minimum lot area of one-half acre. The minimum distance from the center of such roadway to the front building line on such a lot shall be 50 feet.'

Mr. Johnson explained that this was only triggered when development occurs outside of an established Planned Unit Development on a private roadway. He noted that approval of any exceptions did not grant any building entitlement or approve a subdivision of property. The reason the applicant requested the exceptions had to do with the unusual topographic conditions that existed on the site. A lot of the property was a steep hillside. Mr. Johnson reported that the subdivision of lots requires renaming the private roadway for addressing, which would be better for public safety. Additionally, the shape and layout of the lot made it difficult to comply with Title 14 standards, even though there is adequate acreage. It was also noted that other homes in the area do not comply with the 50-foot setback requirement.

The Staff analysis was shared with the Planning Commission. It noted that the lot is irregularly shaped and located at the end of a legal non-conforming private driveway. The current subdivision does not meet the current ordinances but was created in the 1970s. It was all done legally at the time. As a result, it is a legal non-conforming situation. Six lots use the same private driveway. The driveway shares the same name as the parallel public street to the south and no addresses remained in numerical order for the proposed new lot, which was a consideration.

If the exceptions are granted, the applicant proposed a two-lot subdivision. Mr. Johnson explained that there was a proposal to rebuild the existing home in roughly the same location. That would be subject to City review. The southeast portion of the site would be used for a second lot on the property where a single-family residential structure was proposed. Additional information about addressing was shared. Mr. Johnson reported that all of the Magic View Drive addresses are derived from Magic View Drive to the south. They generally fit in numerical sequence moving west to east. Any time a subdivision is developed, the City looks at addressing any of the new lots that would be created. The addresses need to fit a sequence for Public Safety and Emergency services. There was no numerical address to assign to the proposed Lot 2. As a result, the private driveway would need to be renamed. It would be easier for emergency dispatch if there were not two roads with the same name. Mr. Johnson explained that the City maintains Magic View Drive

to the south but the Magic View Drive being discussed as part of the exception application is a private driveway that is not maintained by the City.

For the subdivision to be approved, there would either need to be a turnaround for emergency vehicles or the homes would need to be fire sprinkled. Mr. Johnson reported that the applicant is requesting a 25-foot setback from the private roadway instead of the 50-foot setback in the Title 14 requirement. He noted that the private roadway and the lot lines are fairly unique because the road does not continue past the lot. It is not a conventional private roadway. As a result, it is difficult to measure setbacks. Commissioner Anderson wondered if the measurement would be done from the cul-de-sac area. Mr. Johnson explained that there is essentially a double front setback along the north and west sides. An R-1-8 front setback is 25 feet, which would be required. The Code provision of 50 feet from the middle of the private road was difficult and there was some confusion regarding how to implement that given the design.

With Lot 2 to the southeast, it was requested that there be an exception made for the lot size. There was a provision stating that lots along a private road need to be one-half acre in size. Mr. Johnson did not have good evidence for why that Code provision existed even though Staff had looked into the matter. The private road setback exception had also been requested. He reiterated that the property lines were irregular due to the shape of the lot but the proposal would meet the minimum R-1-8 setbacks. Commissioner Anderson wondered if the second lot backs the public Magic View Drive. Mr. Johnson clarified that it backs against a home there. He also pointed out that the hillside issues apply to Lot 1 rather than Lot 2. A sensitive lands analysis would need to be done before anything is approved. The Commission further reviewed the example images shared and discussed the requirements for a private road.

Mr. Johnson read the Staff findings included in the Staff Report. He explained that there was enough reasonable evidence to conclude that there was an unusual topographic aesthetic or exceptional condition. Neither requested exception would result in a violation of standard R-1-8 zoning requirements. He clarified that any future subdivision application would still be subject to full review and compliance with other aspects of City Code. The other findings were reviewed. There was discussion regarding what would happen if an Accessory Dwelling Unit ("ADU") was constructed instead. Mr. Johnson explained that an ADU could not be built in the front yard. He noted that Staff was recommending approval of the exceptions. Model motions were included in the Staff Report. The recommendation would be forwarded to the City Council.

2.0 Form-Based Code Introduction.

Mr. Johnson reported that Cottonwood Heights received a grant a few years earlier for a General Plan update. Part of the grant included Form-Based Code Development. The Form-Based Code would help implement some of the recommendations of the General Plan. Mark Morris identified himself as the Founding Partner of VODA Landscape + Planning. He was present to share information about Form-Based Code updates in Cottonwood Heights. This would be the first conversation on the matter and would look at what Form-Based Code is, why cities are interested in it, and other places it has been implemented. Mr. Morris explained that this is an additional piece of the General Plan Update that has taken place in the City. The intention of the Form-Based Code was to implement some of the City's visions and goals and to see better results. Every city

along the Wasatch Front is experiencing growth pressures and the Form-Based Code gives cities additional tools to implement the vision those cities have for growth.

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Mr. Morris shared a slideshow presentation that answered several questions including the following:

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What is Form-Based Code?

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- - o A Form-Based Code ("FBC") is a way to regulate land development. It replaces traditional land use zoning regulations with a code that is organized around specific physical forms. Defining the characteristics of the form for public spaces, buildings, and landscaping provides predictable development results. FBCs are designed to create physical forms that support neighborhood goals to become a thriving and attractive center. This requires physical forms that increase walkability and connectivity, bring more customers to local businesses, attract more businesses, increase housing options, and create useful public spaces. This means that many of the current physical forms in the neighborhood will change over time. These incremental changes will take years to realize and are part of the modern shift in land development patterns. The FBC does not prescribe when these changes will occur, rather it guides future changes so they will collectively contribute to the desired overall form of the neighborhood.
- Why should the City's current zoning be updated?
 - Traditional land use zoning regulations often result in detached and unpredictable development patterns. An FBC that addresses the specific goals of a neighborhood and coordinates future changes can provide the type of center that benefits local residents, property and business owners, and the City.

Mr. Morris explained that for the most part, Form-Based Code focuses on the physical form of a development. It is far less regulatory in terms of use. Most City zoning codes are focused on the use control, but Form-Based Code is focused on the physical design of the development. For instance, the setback of buildings, the heights of buildings, and the articulation of the architecture rather than the use that is taking place inside the building. Mr. Morris referenced the purchase of Hillside Plaza and how that could be a prototype project for the Form-Based Code. As cities become more comfortable with Form-Based Code, it would be possible to expand and grow that Code and apply it to additional areas of the City. He clarified that Form-Based Code is not onesize-fits-all. It is important to consider the context of the area in question.

An image was shared that compared conventional zoning and Form-Based Code development. Mr. Morris reported that the conventional zoning approach has been used by the majority of cities across the country for the last 80 years with mixed results. Sometimes, developments came along that did not accomplish what the City had envisioned and there was not a lot that could be done With Form-Based Code, there can be conversation about how that particular development would introduce improved public space and architectural elements. Although there

was less consideration of use, he noted that there was still some consideration of use. Form-Based Code has to do with where those uses are appropriate in a development. There was more flexibility given to property owners as far as what is in demand in the current market.

Mr. Morris explained that the intention was to codify community goals. It is important to implement more of the goals and visions included in the General Plan. He noted that there were both public and private aspects to consider when it comes to Form-Based Code:

• Public Aspects:

The public aspects of development under FBC regulations typically encompass all publicly owned land and structures. FBCs require a public street network that connects all public and private land. Public aspects also include street profiles, streetscapes, open spaces, and pedestrian, bicycle, and parking facilities. The objective is to provide these public improvements in a manner that meets the needs of existing and future developments.

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• Private Aspects:

The private aspects of development under an FBC typically encompass the construction and use of buildings and structures on private property. An FBC usually requires certain physical configurations for buildings, parking facilities, landscaping, and signage. The objective is to regulate only what is necessary for a town center, which provides increased flexibility for developers. These aspects represent each individual project's contribution to a City's goals.

The presentation slides differentiated between form and style. Form of development had to do with things like setbacks, heights, roof styles, and the form of the development. There is flexibility in terms of the architectural style, but where the building was located, where the parking was located, and the heights of the buildings were clearly stated. As for style, that had to do with what the building looked like. Mr. Morris explained that Form-Based Code defines multiple building types. The degree of stylistic freedom could vary between those building types. There was discussion regarding density per acre and whether that was part of Form-Based Code. Mr. Morris clarified that density per acre was not part of the conversation. It more had to do with the height of the building and the configuration of that building on the site. For example, if buildings in a certain area could not be larger than 10,000 square feet, that would limit what could be built.

Mr. Morris reported that several cities in Utah use Form-Based Code. Salt Lake City was one of the first to adopt the Form-Based Code, which was approximately 15 years ago. In that case, Salt Lake City began with one specific part of the city and added other areas over time. Chair Mills asked where it started in Salt Lake City. Mr. Morris believed it began in the 400 South Corridor, where the train goes to the university. Other areas were added later. He noted that South Salt Lake City used Form-Based Code along the streetcar corridor. Additionally, he stated that Farmington adopted a Form-Based Code in certain portions of the City in 2008 and Midvale developed a Form-Based Code for its historic Main Street approximately two years ago. The Planning Commission discussed other cities in Utah that have adopted Form-Based Code.

Mr. Morris explained that most Form-Based Codes are focused on opportunities for redevelopment and commercial areas. It does not normally touch single-family neighborhoods or neighborhoods that are stable and unlikely to experience a lot of change. He shared information about non-conformity. Whenever there is a change in zoning, some existing buildings need to be grandfathered in. However, there had been work with City Staff over the last few months to

discuss certain triggers. For instance, if the building was being expanded or the building was being changed significantly, it might need to come into conformity with the Form-Based Code.

Three nodes had been targeted along Fort Union Boulevard for Form-Based Code, where there were opportunities for redevelopment. Form-Based Code could potentially expand into other parts of the City over time. Mr. Morris reported that there are smaller development opportunities on Bengal Boulevard and larger opportunities with the Gravel Pit. He explained that those areas could be added in the future when there is more comfort with Form-Based Code.

 Information about the Form-Based Code process was shared. Mr. Morris explained that Form-Based Codes are developed with the cooperation of City leaders and Planning Staff, the local development and business community, and planning consultants. The public would be invited to participate via public meetings, surveys, social media, blogs, interviews, and mailers. The Form-Based Code is based on the goals presented in the General Plan and would be informed by both local and national Form-Based Code standards and examples. With a Form-Based Code, often a city will set up an Architectural Review Committee ("ARC"). However, there was already one in Cottonwood Heights. Essentially, the ARC was the first to review any exceptions.

 As for the structure of a Form-Based Code, the establishment of a Place Type was essential. Some examples of Place Types were the Metropolitan Center, Urban Center, Town Center, Station Community, Urban Neighborhood, Transit Neighborhood, Boulevard Community, Main Street, and Special Use/Campus. Mr. Morris explained that Form-Based Code could apply to a lot of different types of development. The Place Type was established early on in the process.

There was discussion regarding overlay zones and how they would interact with the adoption of Form-Based Code. The Commissioners wanted to understand if the Form-Based Code or the overlay zone would take precedence. Mr. Morris explained that there had been discussions with Staff to understand the current overlays in the City. It was possible to take the intent of the overlay and replace it with Form-Based Code. Usually with Form-Based Code, the hope was that there would be a clearer and simpler process rather than a lot of overlays. Those discussions with Staff were ongoing. Mr. Morris reiterated that Form-Based Code could address the existing overlays.

It was noted that the Boulevard Community was an area of interest. The Boulevard Community Place Type was intended for use along fairly intensive corridors of activity within the region. The Place Type allowed for fairly intensive buildings with a wide mixture of uses and was typically served by one or more modes of transit along the corridor. However, directly behind the corridor, the area often transitioned down fairly quickly to existing urban-scale single-family homes. Mr. Morris pointed out that the Boulevard Community was a major corridor that connected a large part of the community. It was not just a neighborhood draw but also a regional draw, as a lot of people came into Fort Union from all over the valley. He noted that the intention was to implement a lot of the vision and requirements from the Fort Union Master Plan that was adopted in 2016. Whenever the corridor was discussed, the plan needed to be considered.

The slideshow included information about Union Park Center, Fort Union Boulevard, Town Center, and Residential Transition. All of those areas had different contexts, so the requirements might be a little bit different. Mr. Morris further reviewed the areas that were being considered.

As an example, Union Park Center was a place where there was already a lot of mixed-use development and retail. There was an opportunity for redevelopment there over the next few decades.

Mr. Morris explained that once the Place Type had been defined, the Form District needed to be considered. The Form District was the closest parallel to what someone might think of as a zone. The Form District drove a lot of the requirements around the Form-Based Code. It was noted that there would still be use tables but those would be much simpler. For example, the use tables were either permitted, not permitted, or upper story only. Mr. Morris identified various Form Districts that were being considered in Cottonwood Heights. He also reviewed the Residential Transition area. Example images were shared with the Planning Commission for additional context.

The Existing Zoning and Form-Based Code Comparison Table was shared. Mr. Morris explained that it compared the existing zoning with the future Form-Based Code. The intention was to replace the Mixed-Use Zone in certain areas with Form-Based Code. The table showed what the Mixed-Use Zone required, what the Gateway District Overlay required, and what could be addressed in the Form-Based Code. Mr. Morris informed those present that there would be additional discussions about Form-Based Code in the future but he could answer some Commissioner questions now.

There were questions about the implementation process. Mr. Morris noted that most cities that move to Form-Based Code have a transition period where development could either occur under the zone requirements or within the Form-Based Code. There was sometimes an incentive during that transition period to utilize the Form-Based Code. Having a transition period was always a good idea. Senior City Planner, Samantha DeSeelhorst explained that there had been Staff discussions about that. For instance, it was suggested that there be proactive conversations with property owners in the Union Park Center to receive feedback about the best approach.

The Commissioners asked about the feedback received on Form-Based Code implementation. Mr. Morris noted that he had a conversation recently with the Planning Director in Clearfield. There had been a Form-Based Code there for approximately four years on Main Street. Based on that discussion, it would be best to focus on the process. It seemed that streamlining the application process was something the City could do to make Form-Based Code easier to implement. It was noted that Form-Based Code benefits developers as the process is streamlined and there is predictability, however, there were concerns about how constituents would view the process. Mr. Morris explained that the intent of the Form-Based Code was to provide additional clarity and predictability.

There was discussion regarding the public process and allowing residents to share comments and concerns. Ms. DeSeelhorst clarified that public feedback would still be a component of the special exceptions. It was important to design the Code to function well and to achieve the goals that the Land Use Authority wanted. The Land Use Authority review should ideally be encapsulated in the Code itself so that code-compliant applications met the Planning Commission's vision. Ms. DeSeelhorst pointed out that there might be an opportunity to publish Development Activity Reports. That would allow the information to be publicly available so there was still transparency.

There was further discussion regarding the difference between the current zoning and Form-Based Code. Ms. DeSeelhorst explained that the idea was to fine-tune the Form-Based Code so there was comfort with what the Code would produce. There would be less variability with the She stressed the importance of talking through different scenarios. Commissioners expressed concerns about moving away from public engagement processes. Commissioner Shelton did not think the intention of the Form-Based Code was that different but he believed the public would view the change as significant. The public wanted to have the opportunity to speak out and share comments. It was noted that conditions had been placed on projects specifically as the result of public feedback. Chair Mills believed it would be possible to have Form-Based Code that makes the administrative process smoother but still allow for public feedback. He thought this was an important first discussion but a lot more consideration was

needed.

Ms. DeSeelhorst pointed out that this was an introductory conversation. She hoped that the Form-Based Code would ultimately function in a way that benefits everyone involved and allow the Planning Commission to focus on larger projects within the City. There was discussion regarding the different nodes that have been highlighted for potential Form-Based Code. Ms. DeSeelhorst reminded the Commissioners that there would be opportunities to apply it elsewhere as time goes on but it made sense to start with a reasonable scope so implementation was manageable.

3.0 Additional Discussion Items.

There was no additional discussion.

4.0 Adjournment.

Commissioner Shelton moved to ADJOURN. Commissioner Anderson seconded the motion. The motion passed with the unanimous consent of the Commission.

The Work Meeting adjourned at 6:00 p.m.

1 2	MINUTES OF THE COTTONWOOD HEIGHTS CITY PLANNING COMMISSION BUSINESS MEETING		
3			
4			Wednesday, April 19, 2023
5			6:00 p.m.
6 7			2277 East Bengal Boulevard
8			City Council Chambers
9	ATTE	NDANCE	
10	71111	IIIIII	
11	Meml	bers Present:	Chair Dan Mills, Commissioner Lucy Anderson, Commissioner Jessica
12			Chappell, Commissioner Jonathan Ebbeler, Commissioner Mike Shelton,
13			Commissioner Sean Steinman, Commissioner Mike Smith
14			
15	Staff :	Present:	Community and Economic Development Director Michael Johnson, Senior
16			City Planner Samantha DeSeelhorst, Deputy City Recorder Maria
17			Devereux, System Administrator Alex Earl
18			
19	BUSI	NESS SESSIC	<u>'N</u>
20	1.0	***	
21	1.0	Welcome and	d Acknowledgments.
22 23		1.1 ExPa	rte Communications or Conflicts of Interest to Disclose.
24		1.1 Ext a	te Communications of Commets of Interest to Disclose.
25	Chair	Mills called	the Cottonwood Heights Planning Commission Meeting to order at
26			o.m. He noted that a member of the Youth City Council was present. There
27			ions or disclosures shared by any of the Commissioners.
28	WCICI	io communicat	ions of discrosures shared by any of the Commissioners.
29	2.0	General Pub	lic Comment.
30		General Lub	
31	There	were no public	comments.
32		F	
33	3.0	Business Iter	ns.
34			_
35		3.1 Proje	ct SUB-23-001 -A Public Hearing and Possible Recommendation on a
36		Subdi	vision Exception at 3457 East Magic View Drive. The Proposal Seeks
37		Excep	otions to the Lot Size and Setback Requirements for Lots Adjacent to
38		Priva	te Streets.
39			
40	Community and Economic Development Director, Michael Johnson presented the Staff Report		nomic Development Director, Michael Johnson presented the Staff Report
41	and stated that the application was a request for exceptions at 3457 East Magic View Drive. The		
42	applicant was Mike Spainhower and Title 14 exceptions were proposed. The property is 1.27 acres		
43			rrently one single-family parcel at the end of a private driveway. The private
44		•	agic View Drive, which has the same name as the public street to the south.
45	The a	pplicant was re	questing exceptions from two provisions in Title 14, both of which relate to

lot standards on private streets. One had to do with the front setback requirements on private streets and the other had to do with the minimum lot size required on private streets.

The current zone was R-1-8 (Residential Single-Family), which generally meant that a single-family residential use was appropriate. In that zone, any lot that is developed needs to be at least 8,000 square feet in size. Mr. Johnson shared information about City Code Title 14 (Highways, Sidewalks, and Public Places). The exceptions provision, 14.12.150, stated that:

• In cases where unusual topographic, aesthetic, or other exceptional conditions or circumstances exist, variations or exceptions to the requirements of this chapter may be approved by the City Council after receiving recommendations from the City's Planning Commission and Department provided that the variation or exceptions are not detrimental to the public safety or welfare.

The Planning Commission needed to determine whether there were unusual circumstances that exist on the property and if approval of the exceptions will be detrimental to public safety or welfare. The Commission would review the request, take public comment, and make a recommendation of approval or denial that would be forwarded to the City Council. Mr. Johnson informed those present that the provision that the requested exceptions came from the state:

• Any building lot that is located outside a Planned Unit Development, which fronts on a private roadway with at least 25 feet of paved surface, shall have a minimum lot area of one-half acre. The minimum distance from the center of such roadway to the front building line on such a lot shall be 50 feet.

It was noted that approval of the exceptions would not approve a subdivision of lots. That was a separate process that the applicant would need to do, and it would involve Grading Plans, Slope Analysis, Sensitive Lands Studies, and so on. Additionally, the approval of the exceptions would not approve any Building Permits or building any structures. The applicant's rationale was shared:

• The applicant believes there are unusual topographical or exceptional conditions that exist.

• The applicant believes that approval of the variation will not be detrimental to public safety and welfare and will instead improve it. Subdivision of the lots will require the entire private roadway to be renamed, which will make it easier to find the addresses of the subject lot and adjacent lots because they will be assigned new addresses without a duplicate road name;

• The shape and layout of the subject property make it difficult to comply with conventional zoning standards, even though both lots proposed to comply with R-1-8 zoning standards;

 • The applicant believes that other homes in the area do not comply with the private roadway provisions (i.e., the 50-foot private roadway setback); and

 • A large portion of the subject property is encumbered by an unbuildable steep slope, leaving relatively little buildable area.

Staff reviewed the proposed exception request and found that the request met the criteria of the Title 14 exception provision. As a result, Staff recommended approval of the exceptions requested, which included a reduction in the minimum front setback required from the center of private

roadways and a reduction in the minimum lot size required when adjacent to private roadways. It was recommended that the Commission forward a recommendation of approval.

Additional information about addressing was shared. Mr. Johnson reported that all of the Magic View Drive addresses were derived from Magic View Drive to the south. Those generally fit in numerical sequence moving west to east. Any time a subdivision is developed the City looks at addressing the new lots that would be created. The addresses need to fit a sequence as it is important for public safety and emergency services. There was no numerical address to assign to the newly created lot, so the private driveway would need to be renamed. Mr. Johnson noted that it would be better for emergency vehicles and dispatch not to have two roads with the same name. He explained that the City maintains Magic View Drive to the south but the Magic View Drive currently being discussed as part of the application is a private driveway.

If the exceptions were granted, the applicant would propose a two-lot subdivision. The proposal was to develop two single-family homes on the property. Mr. Johnson reported that there is an existing home on the property and the proposal was to rebuild that home and subdivide a single-family lot on the southeast corner of the property. The steep hillside portion of the property was to the north and the west, so the new lot would not be impacted by the substantial slope. Although there was a subdivision plan shown, it had not been reviewed in any technical manner by the City.

Mr. Johnson shared a graphic depicting the existing addressing and road name situation. The private driveway was named Magic View Drive but so was the public street to the south. All of the addresses were derived from the public street to the south. Renaming the private driveway would be beneficial in terms of emergency access and navigability to the lots.

Exhibits were shared illustrating how the requested exceptions would apply. Given the current arrangement of the lot and the proposal for how the lots would be divided, measuring the front setback was difficult. This was especially true for the larger lot where the existing home is located. With the proposed second lot, there would essentially be a double front yard, where 25 feet would be measured from the north side of Lot 2 and the west side of Lot 2. Implementing the 50-foot setback requirement from the middle of a private road was difficult in this situation because the private road ends where the lot begins. The exception would make that cleaner.

The applicant was proposing to fully comply with the 25-foot setback, which was the minimum required in the R-1-8 Zone. Lot 2, which was the new lot proposed in the southeast corner of the property, was requesting two exceptions. One was related to lot size. The proposal was that the lot be just over 8,000 square feet, which complied with R-1-8 standards but not with the private roadway requirements. The other exception related to the setback to the middle of the private street. That was currently at 39 feet. The exception there would be a reduction.

Mr. Johnson shared the Staff findings for approval of the exceptions, which were as follows:

• The subject property is located in a development that is legal non-conforming and originally established prior to City incorporation. Its development layout, and the irregular shape of the subject property, is an unusual topographic, aesthetic, or other exceptional condition;

- If approved, neither exception will result in lots that violate standard R-1-8 zoning requirements. Any subdivision application will be fully reviewed and required to be compliant with all other applicable city ordinances and requirements;
- Currently, the private driveway shares a name with the parallel public road to the south, creating a potentially unsafe condition as it relates to emergency services being able to quickly find the subject property and the other six adjacent properties. Approval of the requested exceptions allows for the subdivision of the property, which will require the existing private driveway to be renamed and assigned unique addresses. Therefore, this request is not detrimental to public safety or welfare; and
- Other homes located along the private driveway do not conform to the 50-foot private road setback requirement. The subject property is not the only property affected by this ordinance requirement.

There was discussion regarding renaming the road. Some felt it was a separate issue that should be addressed regardless of the application. Mr. Johnson explained that there was no mechanism to impose that change outside of new development when there was no new address number to provide. There were a few other areas in the City where the naming was also a concern. For instance, there was one example off Creek Road. In the past, letters had been sent recommending that a change be made to improve public safety and visibility. However, it was ultimately on the residents to initiate that change. The current application made it possible for the City to address the existing issues on Magic View Drive.

Mr. Spainhower identified himself as the Architect working for the property owner. He wanted to clarify a few items. He identified Lot 2 on a map and explained that the 39 feet shown were from the center of the road and the 25 feet was to the current property line. There had been questions about whether the neighboring properties met the 50-foot setback. The first two properties to the east were approximately 25 feet from the edge of the paving. He explained that the neighboring properties did not meet the 50-foot from the center of road requirement, but the properties also did not meet the acreage requirements. Even though the land itself was one-half acre in size, there was language related to slope and acreage requirements. If the sloped areas were counted, the neighboring properties fell under the one-half-acre requirement. He explained that both of the exceptions requested by the property owner were in line with the neighboring properties.

Mr. Johnson reported that a number of public comments were received prior to the Planning Commission Meeting. Those had been distributed to the Commissioners for review. Two additional comments were received after the deadline, but both were in support of the exceptions. He noted that those comments would be distributed to the Commission following the meeting.

Chair Mills opened the public comment period.

Adam Poulos reported that he lives directly downhill from the subject property. He wondered why the road was still private. It would make sense for it to become a public road as that might solve a number of the problems that had been mentioned. It seemed that should be cleaned up before any more development occurred. As for the neighboring houses that did not meet the current requirements, he believed that a number of those houses were grandfathered in. While he understood the desire to expand further, it was important to be mindful of sensitive lands.

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Kevin Langlois identified himself as the property owner at 3457 East Magic View Drive. He thanked the Planning Commission for reviewing the application. Mr. Langlois informed the Commission that he has owned his home since 2006 and it has always been his dream to redevelop it. The purpose of the proposed second lot was not for resale but for family use. He hoped it would be possible for family members to stay there at times.

Ruth Winn Fox stated that the area being discussed is land that was owned post-Depression. It was not true that the people living on the lots had snuck in and taken over. The people in the area legitimately settled there and the Winn family held the land for many years.

Jack Forester has lived in the area for about 40 years. His property borders the subject property on two sides. Mr. Forester believed the Planning Commission should approve the exceptions because he knew Mr. Langlois would improve the area and do an excellent job on the property.

Aaron Kreutzjans identified himself as one of the adjacent landowners. His home is directly to the west of Mr. Forester. He supported the application and thought that the plans were aesthetically pleasing and the design would fit in well with the rest of the neighborhood. It would improve the property for Mr. Langlois and his family but also improve the area in general.

There were no further comments. The public comment period was closed.

Commissioner Anderson asked what is buildable on Lot 1. Mr. Johnson explained that the current ordinance states that if any portion of a lot has a natural slope of 30% or greater it is not buildable. If the property owner wants to build a new home, it would be required that a slope stability analysis be done. A lot of different technical standards needed to be met. Sometimes, that results in a recommendation that any structure have an additional setback from a steep slope. He acknowledged that there are areas of the property that were unbuildable.

Commissioner Shelton asked what would happen if there were additional public safety turnaround requirements. He believed that would push the road even further into Lot 2. He wanted to know what the result of the exception would be in that case. Mr. Johnson explained that the turnarounds, especially on private streets, are not part of the private roadway. Those are easements on the property that were left unobstructed. Sometimes, the Fire Department requires "No Parking: Fire Turnaround" signs to be placed or for there to be a design done for a two-point turn. An alternative solution was to have fire sprinkling in any new home. That was regulated by the Fire Code, but the turnaround itself would not be impacted by the private roadway setback standards.

There was discussion regarding Section 14.12.080, which pertains to cul-de-sacs. There was other language related to turnarounds there. Mr. Johnson clarified that if any part of the remaining process required Planning Commission approval, it would have to come back to the Commission for review. Commissioners asked about the unusual topographic conditions on the site. Mr. Johnson explained that there had only been a handful of applications like this in the history of the City. All were reviewed within their context. He referenced the findings listed in the Staff Report. Based on the objective analysis conducted by Staff, there were several reasons that it was reasonable to conclude that there was an unusual condition that existed on the lot. Additional

discussions were had about sensitive lands. Mr. Johnson noted that there had been instances where the City had not accepted submitted engineering reports as they are deficient for sensitive lands standards. In the past, exceptions had not been denied or granted based only on the sensitive land conditions.

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It was noted that the R-1-8 Zone has certain triggers based on the Sensitive Lands Evaluation and Development Standards ("SLEDS") for maximum height, where the height was reduced from 35 feet to 30 feet. Mr. Johnson confirmed that in a Hillside Sensitive Lands Zone, the maximum height of the structure would be 30 feet as opposed to 35 feet. It was feasible that the height limitation could apply to the subject property. However, that was not something that needed to be added as a Condition of Approval, as it was part of the Code.

The Commission discussed whether it would be possible to have a variance rather than moving forward with the exceptions. Some wanted to know if it would be possible to reinterpret the frontage so it was considered the sideyard. If that was allowed, then there could be an Accessory Dwelling Unit ("ADU") instead of a subdivision of the lot. Mr. Johnson explained that this began as a variance application. The property owner requested a number of different variances. That went through a different process where there was a Hearing Officer and State mandated criteria needed to be met. The initial Staff review found there were some concerns about the application being able to meet the criteria. The Title 14 exceptions would not be covered by the variance process. The variance was for zoning provisions that were in Title 19, which was a whole different chapter of the Code. It might be possible to obtain a variance, but that would not resolve the private street setback issue or the requirement related to lot size. That was the reason the applicant decided to modify the variance application and there was now an exception request.

There was additional discussion regarding the possibility of allowing an ADU. Mr. Johnson noted that it would make sense to allow an accessory building on the property but there was not a good zoning mechanism to do so. That was the reason the exceptions had been requested. This seemed to be the best way to move forward with the application. As for the future of the current structure on the property, it would be up to the property owner to decide whether he wanted to construct something new or improve the existing structure. If the exception was granted by the City, the applicant would be able to start moving forward and making those kinds of decisions.

Chair Mills wondered if there had been any communication with the Unified Fire Authority ("UFA"). Mr. Johnson explained that there had been some Development Review Committee ("DRC") meetings. The standard requirements were reviewed. Once there was an actual subdivision application, then there would be a full review from the UFA. Chair Mills wondered if the lot assumed responsibility for the turnaround in the neighborhood simply because it was the last lot. Mr. Johnson noted that the private road itself fell on six or seven different private properties. The adjacent owners were responsible for making sure it was up to standards for emergency vehicles. The same would be the case for the turnaround. The property owner would be responsible for maintaining it and keeping it clear. Chair Mills asked if there was any documented history of emergency services struggling to access the area. Mr. Johnson was not aware of any specific issues but explained that it was not ideal to have duplicate roadway names.

1	Commissioner	moved that the Planning Commission forward a recommendation of
2	APPROVAL to	the City Council for Project SUB-23-001. The motion was seconded by
3	Commissioner	. Vote on Motion: Commissioner Smith-Aye; Commissioner Shelton-
4	Aye; Commission	oner Steinman-Aye; Commissioner Anderson-Aye; Commissioner Ebbeler-Aye;
5	Commissioner (Chappell-Aye; Chair Mills-Aye. The motion passed unanimously.
6		
7	4.0 Adjourn	<u>ı.</u>
8		
9	Commissioner	moved to ADJOURN the Planning Commission Meeting. There was
10	no second. The	motion passed with the unanimous consent of the Commission.
11		
12	The Planning Co	ommission Meeting adjourned at 6:48 p.m.
13		

1 I hereby certify that the foregoing represents a true, accurate, and complete record of the Cottonwood Heights City Planning Commission Meeting held Wednesday, May 3, 2023.

3

4

Terí Forbes

- 5 Teri Forbes
- 6 T Forbes Group
- 7 Minutes Secretary

8

9 Minutes Approved: _____